Recent Trends in Texas Water Policy

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Innovation in Soil, Water and Environmental Management Since 1938





20th Century Water Policies: Kansas vs. Texas

| Water Commission Created | | Water Appropriati Act | on Manage Districts | ement |
|--------------------------------|---------------------------|--|--|-------|
| | 1917 | 1945 | 1972 | |
| 1900 | | | | 2000 |
| 1904 | 1917 | 1935 | 1949 | 1997 |
| East Court Ruling | Conservation Amendment | Brown Vs Humble: Right to capture | Groundwater Conservation Districts Act | SB 1 |

Groundwater Conservation District Act (1949)

Mandates to GCD:

- Established mechanism by which GCD could be formed
- Permit wells
 - Including spacing between wells
- Develop management plan
- Implement rules related to the management plan

Groundwater Conservation District Act (1949)

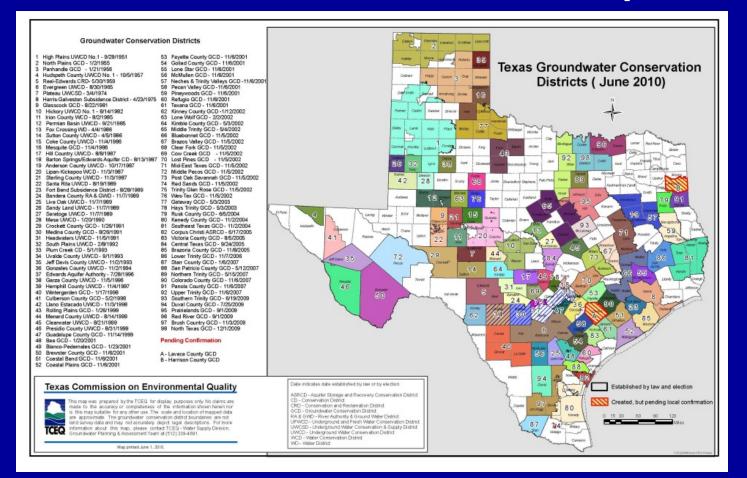
Reactions

- 1940's : "I favor no control, but if we must have it, Let it be local"
- 1960's: "Water district was not created to do away with the rights of the individual but rather to maintain those rights".
- 2014: "HPWD strongly supports the protection of private resources by locally elected officials of groundwater conservation districts"

HB1763 (2005)- Desired Future Conditions (DFC)

- -Water plans to establish DFC for all major aquifers
- -DFC-Goal for an aquifer 50 years into the future
- -Establishment of DFC must have public input and consider economic impacts
- -September 2010 deadline for first DFC
- -GCDs to make rules to achieve DFC

Texas GCDs: Can they provide conservation leadership?



2012 Rules for High Plains Water District to Meet DFC of 50%

- Metering and Reporting of Wells
- Allowable production rates (APR)

| YEAR | ALLOWABLE PRODUCTION RATE |
|---------------|---|
| 2012 & 2013 | 1.75 Acre-Feet Per Contiguous Acre Per Year |
| 2014 & 2015 | 1.5 Acre-Feet Per Contiguous Acre Per Year |
| 2016 & Beyond | 1.25 Acre-Feet Per Contiguous Acre Per Year |

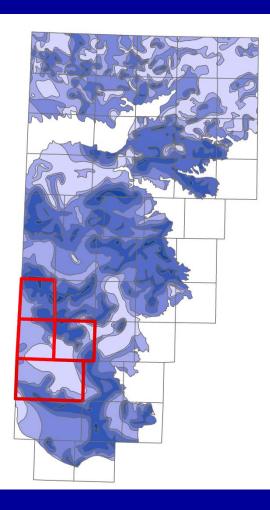
So has happened since 2012?

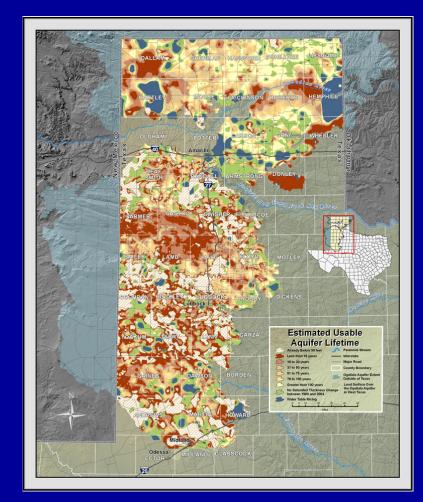
- Enforcement was delayed by the board that enacted the rules
- New Board and New General Manager
- New rules adopted in August 2014:
 - Reporting of water use only if double-cropping
 - 18 inches / acre limit
 - If reporting, start 6" reserve and can add to it
 - Voluntary pump testing reinstated
 - Permitting exempt wells

NASS 2012 data Peanuts!!

| Location | Acres | Irrigated | Pounds |
|----------|-----------|-----------|---------------|
| USA | 1,621,631 | 521,673 | 6,660,492,000 |
| Texas | 148,795 | 125,850 | 547,106,000 |
| Gaines | 42,951 | 38,725 | 163, 255,00 |
| Yoakum | 17,028 | 16,502 | 70,790,000 |
| Terry | 13,678 | 11,469 | 51,268,000 |
| Cochran | 12,440 | 9,745 | 43,267,00 |

Peanut counties overlay with Ogallala Aquifer





County, Water Districts, & DFC

| Location | Acres | Groundwater District | Desired Future Condition 2060 | Ave Sat Thick 2008 |
|----------|--------|-------------------------|--------------------------------------|-----------------------|
| Gaines | 42,951 | Llano Estacado | 70 feet decline in depth to water | 77 feet |
| Yoakum | 17,028 | Sandy Land | 18 feet decline in depth to water | 54 feet |
| Terry | 13,678 | South Plains | 42 feet decline in depth to water | 47 feet |
| Cochran | 12,440 | High Plains #1 | 50% of 2010 water remaining in 2060 | 34 feet |

Edwards Aquifer Authority vs Day (2012)

- EAA Act (1993)
 - to adopt regulations and issue permits to limit groundwater production
 - to prevent federal intervention to protect aquatic habit dependent on Edwards Aquifer
- Land use prior to McDaniel and Day Purchase in 1994
 - 1953 to 1983, property had irrigation well
 - From 1983, water leaked from well to a pond

Edwards Aquifer Authority vs Day (2012)

- Day and McDaniel purchased 700 acres in 1994
 - Owners wanted to irrigated pecans and crops
 - Filed permit for 700 acre feet/ year
 - Conditionally granted
 - Spent \$95,000 for irrigation well
- Permit Denied
 - Administrative appeal- 14 acre feet permit

Edwards Aquifer Authority vs Day

- Texas Supreme Court Ruling (2012)
 - Onset "whether land ownership includes an interest in groundwater in place that cannot be taken for public use with adequate compensation"
 - Ruled: "each owner of land owns separately, distinctly and exclusively all the groundwater under his land"
 - Expressed doubt the EAA's action had denied
 Day all beneficial use of the property

Edwards Aquifer Authority vs Day (2012)

- Case was referred back to lower courts and then settled out of court
- Is Day vs EAA Significant?
 - Yes; establish ownership of groundwater in place
 - No: EAA taking of Day's property was extreme. Day had monetary damage.
- Maybe the issue will be clearer someday



- Drommond, D.O. 2014. Texas Water Journal 5:59-94.
- Peck, J.C. 1995. Kansas Law review 43:#735. Available at ssrn.com/abstract/217074.